

Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair



Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE

ARKANSAS LEGISLATIVE AUDIT

Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

RECEIVED

TO:

Auditee

FROM:

Matt Fink, CPA

Deputy Legislative Auditor

DATE:

May 6, 2022

SUBJECT:

Legislative Joint Auditing Committee Review of:

Northwest Arkansas Education Service Cooperative

of Washington County

June 30, 2021

The Standing Committee on Educational Institutions will review this report at 1:30 p.m., on Thursday, May 12, 2022, in Conference Room 138, State Capitol Building, Little Rock, Arkansas.

If your presence at the meeting is requested, you will be notified in a separate letter.

If you should have any questions or comments regarding this matter, please feel free to contact us.

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Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair



Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

May 6, 2022

To the Director and Cooperative Board Members Northwest Arkansas Education Service Cooperative (Cooperative)

We have audited the regulatory basis financial statements of each major governmental fund and the aggregate remaining fund information of the Cooperative, as of and for the year ended June 30, 2021, and have issued our report thereon dated February 9, 2022. Ark. Code Ann. § 6-1-101(d) requires the Cooperative's board or governing body to review the audit report at the first regularly scheduled meeting following receipt of the audit report if the audit report is received by the board or governing party prior to 10 days before the regularly scheduled meeting. If the audit report is received by the board or governing body within 10 days before a regularly scheduled meeting, the audit report may be reviewed at the next regularly scheduled meeting after the 10 day period. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, Government Auditing Standards, and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our Engagement Letter to you dated November 10, 2021. Professional standards also require that we provide you with the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Cooperative are described in Note 1 to the financial statements. The Cooperative changed accounting policies related to the presentation of fiduciary fund types by adopting Statement of Governmental Accounting Standards no. 84, Fiduciary Activities in 2021. We noted no transactions entered into by the Cooperative during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. No such misstatements were detected during the audit.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the Management Representation Letter dated February 9, 2022.

Director and Cooperative Board Members Northwest Arkansas Education Service Cooperative May 6, 2022 Page Two

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Cooperative's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year. However, these discussions occurred in the normal course of our professional relationship.

Other Matters

We were engaged to report on the Schedule of Expenditures of Federal Awards, which accompanies the financial statements but is not required supplementary information. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information is in conformity with the basis of accounting prescribed by law, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the Schedule of Capital Assets and the Schedule of Selected Information for the Last Five Years, which accompany the financial statements but are not required supplementary information. Such information has not been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Restriction on Use

This information is intended solely for the information and use of the Cooperative Board Members and Cooperative management and is not intended to be, and should not be, used by anyone other than these specified parties.

ARKANSAS LEGISLATIVE AUDIT

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Roger A. Norman, JD, CPA, CFE, CFF

Legislative Auditor

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Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair



Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

INDEPENDENT AUDITOR'S REPORT

Northwest Arkansas Education Service Cooperative and Cooperative Board Members Legislative Joint Auditing Committee

Report on the Financial Statements

We have audited the accompanying financial statements of each major governmental fund and the aggregate remaining fund information of the Northwest Arkansas Education Service Cooperative (the "Cooperative"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Cooperative's regulatory basis financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005, as described in Note 1, to meet the requirements of the State of Arkansas. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Cooperative's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions,

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 to the financial statements, to meet the financial reporting requirements of the State of Arkansas, the financial statements are prepared by the Cooperative on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraphs, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Cooperative as of June 30, 2021, or the changes in financial position for the year then ended.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective regulatory basis financial position of each major governmental fund and the aggregate remaining fund information of the Cooperative as of June 30, 2021, and the respective regulatory basis changes in financial position thereof and the respective regulatory basis budgetary comparison for the general and special revenue funds for the year then ended in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005 described in Note 1.

Emphasis of Matter

As discussed in Note 1C to the financial statements, in 2021 the Cooperative adopted new accounting guidance, Governmental Accounting Standards Board Statement no. 84, Fiduciary Activities. Our opinion is not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Cooperative's regulatory basis financial statements. The Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, the Schedule of Capital Assets, and the Schedule of Selected Information for the Last Five Years - Regulatory Basis are presented for the purposes of additional analysis and are not a required part of the regulatory basis financial statements.

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the regulatory basis financial statements. Such information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements or to the regulatory basis financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the regulatory basis financial statements as a whole.

The Schedule of Capital Assets and the Schedule of Selected Information for the Last Five Years - Regulatory Basis have not been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 9, 2022 on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws. regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Cooperative's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT

Roger A. Norman, JD, CPA, CFE, CFF

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Legislative Auditor

Little Rock, Arkansas February 9, 2022 EDSC00121



Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair



Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITOR'S REPORT

Northwest Arkansas Education Service Cooperative and Cooperative Board Members Legislative Joint Auditing Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major governmental fund and the aggregate remaining fund information of the Northwest Arkansas Education Service Cooperative (the "Cooperative"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Cooperative's regulatory basis financial statements, and have issued our report thereon dated February 9, 2022. We issued an adverse opinion because the Cooperative prepared the financial statements on the basis of the financial reporting provisions of Arkansas Code, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, the financial statements present fairly, in all material respects, the respective regulatory basis financial position of each major governmental fund and the aggregate remaining fund information of the Cooperative as of June 30, 2021, and the respective regulatory basis changes in financial position thereof and the respective regulatory basis budgetary comparison for the general and special revenue funds for the year then ended, on the basis of accounting described in Note 1.

Internal Control Over Financial Reporting

In planning and performing our audit of the regulatory basis financial statements, we considered the Cooperative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the regulatory basis financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Cooperative's regulatory basis financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given those limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Cooperative's regulatory basis financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of the state constitution, state and federal laws and regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ARKANSAS LEGISLATIVE AUDIT

Matt Fink, CPA

Deputy Legislative Auditor

Matt Fink

Little Rock, Arkansas February 9, 2022



Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair



Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

INDEPENDENT AUDITOR'S REPORT

Northwest Arkansas Education Service Cooperative and Cooperative Board Members Legislative Joint Auditing Committee

Report on Compliance for Each Major Federal Program

We have audited the Northwest Arkansas Education Service Cooperative's (the "Cooperative") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Cooperative's major federal programs for the year ended June 30, 2021. The Cooperative's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Cooperative's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Cooperative's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Cooperative's compliance.

Opinion on Each Major Federal Program

In our opinion, the Cooperative complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

Report on Internal Control Over Compliance

Management of the Cooperative is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Cooperative's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

ARKANSAS LEGISLATIVE AUDIT

Matt Fink, CPA

Deputy Legislative Auditor

Matt Fink

Little Rock, Arkansas February 9, 2022

NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE BALANCE SHEET - REGULATORY BASIS JUNE 30, 2021

			Govern	nmental Funds		_
		Ma	ajor			
	-	General		Special Revenue	٨	Other ggregate
ASSETS		CCHOIGI		tovende		ggregate
Cash	\$	4 700 070	æ	4.40.000	φ	220.000
Investments	Ф	1,726,673 455,643	\$	148,329	\$	300,000
Accounts receivable	<u> </u>	150,711		148,350		
TOTAL ASSETS	\$	2,333,027	\$	296,679	\$	300,000
LIABILITIES AND FUND BALANCES						
Liabilities:						
Accounts payable	\$	43,868	\$	6,634		
Fund Balances:				v		
Restricted		280,109		290,045		
Assigned		698,664			\$	300,000
Unassigned	<u> </u>	1,310,386	<u> </u>			
Total Fund Balances	· · · · · · · · · · · · · · · · · · ·	2,289,159		290,045		300,000
TOTAL LIABILITIES AND						
FUND BALANCES	\$	2,333,027	\$	296,679	\$	300,000

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Exhibit B

NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

		Ma	ijor			
		General		Special Revenue	A	Other ggregate
REVENUES State assistance	\$	2,504,587				
Federal assistance			\$	1,650,973		
Activity revenues		7,832				
Investment income		7,639				
Other revenues	7 7 (1 (1 (1 (1 (1 (1 (1 (1 (1 (1 (1 (1 (1 	4,121,387				
TOTAL REVENUES		6,641,445		1,650,973		
EXPENDITURES						
Regular programs		14,942		5,750		
Special education		1,272,862		1,655		
Compensatory education programs		1,041		57,108		
Other instructional programs		3,433				
Student support services		1,370,927		376,331		
Instructional staff support services		2,244,365		638,357		
General administration support services		517,600		135,802		
Central services support services		619,109		947		
Operation and maintenance of plant services		205,944		21,917		
Other support services		34,850				
Non-programmed costs		160,795		287,511		
Activity expenditures	2	6,603				
TOTAL EXPENDITURES		6,452,471		1,525,378		
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		188,974		125,595		
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES						
AND OTHER USES		188,974		125,595		
FUND BALANCES - JULY 1		2,100,185		164,450	\$	300,000
FUND BALANCES - JUNE 30	\$	2,289,159	_\$	290,045	\$	300,000

Variance Favorable

Special Revenue

Variance Favorable

NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL AND SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

General

		Budget		Actual	(Un	(Unfavorable)	Budget		Actual	 	(Unfavorable)	_
REVENUES State assistance	₩	2,306,992	↔	2,504,587	€>	197,595	00 4 0 4 0 4 0 4 0 4 0 4 0 4 0 4 0 4 0		4 650 073	6	(280 755)	ជ
Federal assistance Activity revenues Investment income		1,000 7,425		7,832 7,639		6,832 214					(203)	3
Other revenues		4,038,640		4,121,387		82,747				 		
TOTAL REVENUES		6,354,057		6,641,445		287,388	1,940,728	728	1,650,973	၂ ၈	(289,755)	(22)
EXPENDITURES		Ce		14 942		(14.912)	33 645	345	5.750	0	27.8	92
Negural programs Special education		1,613,638		1,272,862		340,776		2	1,655	ou e	(1,655)	(22)
Career education programs		800				800					,	
Compensatory education programs				1,041		(1,041)	187,072	372	57,108	ထ	129,964	164
Other instructional programs	•	1,000		3,433		(2,433)	1	•				ļ
Student support services		1,691,224		1,370,927		320,297	550,026	326	376,331	~- I	1/3,695	£ 5
Instructional staff support services		2,016,324		2,244,365		(228,041)	706,	338	638,357	_	68,481	
General administration support services		513,908		517,600		(3,692)	223,	167	135,802	7	87,365	992
School administration support services		469,180				469,180			i	ı	Ş	ĺ
Central services support services				619,109		(619,109)			947	_	<u>ල</u>	(44)
Operation and maintenance of plant services		323,419		205,944		117,475	64,	64,940	21,917	7	43,023	123
Student transportation services		10,000				10,000	Ġ.	000			5,0	00
Other support services				34,850		(34,850)	;	:		,	Ö	Ļ
Non-programmed costs		271,497		160,795		110,702	321,446	1 46	116,182		33,935	çç
Activity expenditures				6,603		(6,603)		İ		1		
TOTAL EXPENDITURES	1	6,911,020		6,452,471		458,549	2,092,134	134	1,525,378	∞ -	566,756	92,
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(556,963)		188,974		745,937	(151,406)	406)	125,595	 Q	277,001	20
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	.]	419,535 (40,119)				(419,535) 40,119						
TOTAL OTHER FINANCING SOURCES (USES)		379,416			ļ	(379,416)						

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NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL AND SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

				General					Spec	Special Revenue		
					<u>></u> ₩	Variance Favorable					11.	Variance Favorable
		Budget		Actual	Ð	Unfavorable)		Budget		Actual	ວົ	Unfavorable)
EXCESS OF REVENUES AND OTHER												
SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	69	(177,547)	€9	188,974	₩	366,521	↔	(151,406)	69	125,595	↔	277,001
FUND BALANCES - JULY 1		2,060,229		2,100,185		39,956	E	151,406		164,450		13,044
FUND BALANCES - JUNE 30	ક્ક	1,882,682	æ	2,289,159	cs	406,477	€9	0	બ્ર	290,045	↔	290,045

The accompanying notes are an integral part of these financial statements.

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1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Board of Education, a sixteen member group, is the level of government, which has responsibilities over all activities within the jurisdiction of the Northwest Arkansas Education Service Cooperative (Cooperative). There are no component units.

B. Description of Funds

Major governmental funds (per the regulatory basis of accounting) are defined as General and Special Revenue,

<u>General Fund</u> – The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

Special Revenue Fund — The Special Revenue Fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Special Revenue Fund includes federal revenues and related expenditures, restricted for specific educational programs or projects. If applicable, the Special Revenue Fund also includes required matching for those federal programs, program income required to be used to further the objectives of those programs, and transfers from the general fund to supplement such programs.

Other governmental funds, presented in the aggregate, consist of the following:

<u>Capital Projects Fund</u> – The Capital Projects Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays including the acquisition or construction of capital facilities and other capital assets. The Capital Projects Fund excludes those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individual, private organizations, or other governments.

C. Measurement Focus and Basis of Accounting

The financial statements are prepared in accordance with a regulatory basis of accounting (RBA). This basis of accounting is prescribed by Ark. Code Ann. § 10-4-413(c) and requires that financial statements be presented on a fund basis with, as a minimum, the general fund and special revenue fund presented separately and all other funds included in the audit presented in the aggregate. The law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to the actual expenditures for the general fund and special revenue funds of the entity; notes to financial statements; and a supplemental schedule of capital assets, including land, buildings, and equipment. The law further stipulates that the State Board of Education shall promulgate the rules necessary to administer the regulatory basis of presentation.

The RBA is not in accordance with generally accepted accounting principles (GAAP). GAAP require that basic financial statements present government-wide financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, separate identification of special and extraordinary items, inclusion of capital assets and debt in the financial statements, inclusion of the net pension liability in the financial statements, specific procedures for the identification of major governmental funds, and applicable note disclosures. The RBA does not require government-wide financial statements or the previously identified concepts.

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1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus and Basis of Accounting (Continued)

The accompanying financial statements are presented on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for purposes of recording specific activities or attaining certain objectives. Major governmental funds are defined as general and special revenue, and such funds are presented separately in the financial statements. All other governmental funds are presented in the aggregate. Fiduciary fund types are presented in a separate column in the Balance Sheet — Regulatory Basis. Revenues are reported by major sources and expenditures are reported by major function. Other transactions, which are not reported as revenues or expenditures, are reported as other financing sources and uses. Transactions related to the recording of installment contracts and capital leases are reported as other financial statements.

D. Revenue Recognition Policies

Revenues are recognized when they become susceptible to accrual in accordance with the RBA.

E. Capital Assets

Information on capital assets and related depreciation is reported at Schedule 1. Capital assets are capitalized at historical cost or estimated historical cost, if actual data is not available. Capital assets purchased are recorded as expenditures in the applicable fund at the time of purchase. Donated capital assets are reported at fair value when received. The Cooperative maintains a threshold level of \$1,000 for capitalizing equipment. Library holdings are not capitalized.

No salvage value is taken into consideration for depreciation purposes. All capital assets, other than land and construction in progress, are depreciated using the straight-line method over the following useful lives:

Asset Class	Estimated Useful Life in Years
Improvements/infrastructure	15
Equipment	5-1 0

F, Fund Balance Classifications

- Restricted fund balance represents amounts that are restricted to specific purposes when constraints placed
 on the use of resources are either (a) externally imposed by creditors (such as through bond covenants),
 grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through
 constitutional provisions or enabling legislation.
- 2. Assigned fund balances represents amounts that are constrained by the Cooperative's *intent* to be used for specific purposes, but are neither restricted nor committed.
- 3. Unassigned fund balance represents amounts that have not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. This classification can also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

G. Budget and Budgetary Accounting

The Cooperative is required by state law to prepare an annual budget. The annual budget is prepared on a fiscal year basis. The Cooperative does not prepare and submit amended budgets during the fiscal year. The State Department of Education's regulations allow for the cash basis or the modified accrual basis. However, the majority of the cooperatives employ the cash basis method.

1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Budget and Budgetary Accounting (Continued)

The Cooperative budgets intra-fund transfers. Significant variances may result in the comparison of transfers at the Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General and Special Revenue Funds – Regulatory Basis because only interfund transfers are reported at the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds – Regulatory Basis. Additionally, the Cooperative routinely budgets restricted federal programs as part of the special revenue fund. Significant variances may results in the budgetary comparison of the revenues and expenditures of the special revenue fund because of the reclassification of those federal programs primarily utilized for capital projects to the other aggregate funds for reporting purposes.

Budgetary perspective differences are not considered to be significant, because the structure of the information utilized in preparing the budget and the applicable fund financial statements is essentially the same.

H. Stabilization Arrangements

The Cooperative's Board of Education has not formally set aside amounts for use in emergency situations or when revenue shortages or budgetary imbalances arise.

I. Minimum Fund Balance Policies

The Cooperative's Board of Education has not formally adopted a minimum fund balance policy.

J. Fund Balance Classification Policies and Procedures

The Director, in conjunction with other management and accounting personnel, is authorized to assign amounts to a specific purpose. The Cooperative's Board of Education has not adopted a formal policy addressing this authorization.

The Cooperative revenues, expenditures, and fund balances are tracked in the accounting system by numerous sources of funds. The fund balances of these sources of funds are combined to derive the Cooperative's total fund balances by fund It is uncommon for an individual source of funds to contain restricted and unrestricted (committed, assigned, or unassigned) funds. The Cooperative does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when expenditures are incurred for purposes for which both restricted and unrestricted amounts are available. Cooperative personnel decide which resources (source of funds) to use at the time expenditures are incurred. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The Cooperative does not have a policy addressing which resources to use within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

K. Encumbrances

The Cooperative does not utilize encumbrance accounting.

2: CASH DEPOSITS WITH FINANCIAL INSTITUTIONS

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	 Carrying Amount		Bank Balance
Insured (FDIC)	\$ 500,000	\$	500,000
Collateralized:			
Collateral held by the Cooperative's agent, pledging			
bank or pledging bank's trust department or agent in the Cooperative's name	 2,130,445		2,371,701
Total Deposits	\$ 2,630,445	\$	2,871,701

The above total deposits do not include cash on hand of \$200. The above total deposits include certificates of deposit of \$455,643 reported as investments and classifled as nonparticipating contracts.

3: ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2021 were comprised of the following:

	Governm	ental Funds
	N	lajor
	•	Special
Description	General	Revenue
State assistance Federal assistance	\$ 56,459	\$ 148.350
Other	94,252	φ 1-10,000
Totals	\$ 150,711	\$ 148,350

4: ACCOUNTS PAYABLE

Accounts payable at June 30, 2021 were comprised of the following:

		Governm	ental Fu	ınds
		Ŋ	ajor	
				Special
Description	G	ieneral	R	evenue
Vendor payables	\$	43,868	\$	6,634

5: RETIREMENT PLAN

Arkansas Teacher Retirement System

Plan Description

The Cooperative contributes to the Arkansas Teacher Retirement System (ATRS), a cost-sharing multiple-employer defined benefit pension plan that covers all Arkansas public school employees and education-related agencies, except certain non-teaching school employees. ATRS, administered by a Board of Trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Teacher Retirement System Issues a publicly available financial report that includes financial statements and required supplementary information for ATRS. That report may be obtained by writing to Arkansas Teacher Retirement System, 1400 West Third Street, Little Rock, Arkansas 72201, by calling 1-800-666-2877, or by visiting the ATRS website at www.artrs.gov.

Funding Policy

ATRS has contributory and noncontributory plans. Contributory members are required by State law to contribute 6.50% of their salaries. Each participating employer is required by State law to contribute at a rate determined by the Board of Trustees, based on the annual actuarial valuation. The current employer rate is 14.50% of covered salaries. The employer contribution was paid by the Division of Elementary and Secondary Education from the Public School Fund, except for those employees paid from federal funding. Employer contributions for those employees were paid by the Cooperative. The Division of Elementary and Secondary Education's contributions to ATRS for the Cooperative during the year ended June 30, 2021 were \$563,611, equal to the required contributions. The Cooperative's contributions to ATRS for the year ended June 30, 2021 were \$87,700, equal to the required contributions.

Net Pension Liability

The Division of Elementary and Secondary Education has stipulated that, under the regulatory basis of accounting, the requirements of Governmental Accounting Standards Board Statement no. 68 would be limited to disclosure of the Cooperative's proportionate share of the collective net pension liability. The Cooperative's proportionate share of the collective net pension liability at June 30, 2020 (actuarial valuation date and measurement date) was \$8,014,279.

6: RISK MANAGEMENT

The Cooperative is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The Cooperative carries commercial insurance for vehicles, board liability, and general liability.

The Cooperative participates in the Arkansas School Boards Association – Worker's Compensation Trust (the Trust), a self-insurance trust voluntarily established on July 1, 1994 pursuant to state law. The Trust is responsible for obtaining and administering workers' compensation insurance coverage for its members, as well as obtaining reinsurance coverage for those claims that exceed the standard policy limits. In its administrative capacity, the Trust is responsible for monitoring, negotiating, and settling claims that have been filed on behalf of and against member entities. The Cooperative contributes annually to this program.

The Cooperative participates in the Arkansas Fidelity Bond Trust Fund administered by the Governmental Bonding Board. This program provides coverage for actual losses sustained by its members through fraudulent or dishonest acts committed by officials or employees. Each loss is limited to \$300,000 with a \$2,500 deductible. Premiums for coverage are paid by the Chief Fiscal Officer of the State of Arkansas from funds withheld from the Public School Fund.

The Cooperative participates in the Arkansas Public School Insurance Trust Fund Program administered by the Risk Management Division of the Arkansas Insurance Department. The program's general objectives are to formulate, develop, and administer, on behalf of member entities, a program of insurance to obtain lower costs for property and vehicles coverage, and to develop a comprehensive loss control program. The fund uses a reinsurance policy to reduce exposure to large losses on Insured events. The Cooperative pays an annual premium for its coverage of contents.

6: RISK MANAGEMENT (Continued)

Settled claims have not exceeded coverage in any of the past three fiscal years. There were no significant reductions in insurance coverage from the prior year in the major categories of risk.

7: ON-BEHALF PAYMENTS

The allocation of the health insurance premiums paid by the Division of Elementary and Secondary Education to the Employee Benefits Division, on-behalf of the Cooperative's employees, totaled \$112,371 for the year ended June 30, 2021.

8: DETAILS OF GOVERNMENTAL FUND BALANCE CLASSIFICATIONS DISPLAYED IN THE AGGREGATE

	G	overnmental Fund	ds
	Ma	ajor	•
		Special	Other
Description	General	Revenue	Aggregate
Fund Balances:			
Restricted for:			
English-language learners	\$ 36,428		
Professional development	25,966		
Medical services		\$ 242,779	
Special education programs	6,363	46,421	
Walton Grant	85,666		
ELD Grant	120,107		
Other purposes	5,579	845	
Total Restricted	280,109	290,045	
Assigned to:			
Capital projects			\$ 300,000
Special education programs	253,285		
Professional development	399,105		
Student activities	36,784		
Other purposes	9,490		
Total Assigned	698,664		300,000
Unassigned	1,310,386		
Totals	\$ 2,289,159	\$ 290,045	\$ 300,000

NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE

Schedule 1

SCHEDULE OF CAPITAL ASSETS FOR THE YEAR ENDED JUNE 30, 2021

(Unaudited)

	Balance June 30, 2021
Depreciable capital assets: Buildings	\$ 188,991
Equipment	583,985
Total depreciable capital assets	772,976
Less accumulated depreciation for:	
Buildings	188,991
Equipment	408,645
Total accumulated depreciation	597,636
Total depreciable capital assets, net	175,340
Capital assets, net	<u>\$175,340</u>

Schedule 2

NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Provided to Subreciplents	Total Federal Expenditures
SPECIAL EDUCATION CLUSTER (IDEA) U. S. Department of Education Arkansas Department of Education - Special Education - Grants to States TOTAL SPECIAL EDUCATION CLUSTER (IDEA)	84.027A	7221		\$ 707,253 707,253
OTHER PROGRAMS <u>U. S. Department of Education</u> Arkansas Department of Education - COVID-19 - Elementary and Secondary School Emergency Relief Fund Total Education Stabilization Fund	84.425D	7221		219,576 219,576
Arkansas Department of Education - Migrant Education - State Grant Program	84.011A	7221		379,794
Arkansas Department of Career Education - Career and Technical Education - Basic Grants to States	84.048A	7221		167,464
Arkansas Department of Education - Supporting Effective Instruction State Grants Total U. S. Department of Education	84.367A	7221		37,500 804,334
U. S. Department of Health and Human Services Arkansas Department of Education - COVID-19 - Improving Student Health and Academic Achievement through Nutrition, Physical Activity and the Management of Chronic Conditions of Schools Total U. S. Department of Health and Human Services	93.981	7221	,	2,948 2,948
TOTAL OTHER PROGRAMS				807,282
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 0	1,514,535

The accompanying notes are an integral part of this schedule.

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

- Note 1: Basis of Presentation The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of Northwest Arkansas Education Service Cooperative (Cooperative) under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Cooperative, it is not intended to and does not present the financial position or changes in financial position of the Cooperative.
- Note 2: Summary of Significant Accounting Policies Expenditures reported on the Schedule are reported on the regulatory basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- Note 3: The Cooperative has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.
- Note 4: During the year ended June 30, 2021, the Cooperative received Medicaid funding of \$116,557 from the Arkansas Department of Human Services. Such payments are not considered Federal awards expended, and therefore, are not included in the above Schedule.

NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2021

SECTION! - SUMMARY OF AUDITOR'S RESULTS

FINANCIAL STATEMENTS

Types of auditor's reports issued on whether the financial statements auditor	ed were prepared in accordance with:
Generally accepted accounting principles (GAAP) - adverse Regulatory basis - unmodified	
Internal control over financial reporting:	
Material weakness(es) identified?	yes X no
Significant deficiency(ies) identified?	yes X none reported
Noncompliance material to financial statements noted?	yes X no
FEDERAL AWARDS	
Internal control over major federal programs;	
Material weakness(es) identified?	yes X no
Significant deficiency(les) identified?	yes X none reported
Type of auditor's report issued on compliance for major federal programs:	unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	yes X no
Identification of major federal programs:	
AL Number(s) 84.027A	Name of Federal Program or Cluster Special Education Cluster (IDEA)
U7.VZ1A	Operial Education Gluster (IDEA)
Dollar threshold used to distinguish between type A and type B programs;	\$ 750,000
Auditee qualified as low-risk auditee?	yes x no
SECTION II - FINANCIAL S	TATEMENT FINDINGS
No matters were reported.	
SECTION III - FEDERAL AWARD FIND	DINGS AND QUESTIONED COSTS
No matters were reported.	

Northwest Arkansas Education Service Cooperative

4 North Double Springs Road Farmington, Arkansas 72730 (479) 267-7450 FAX (479) 267-7456

Schedule 4

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2021

FINANCIAL STATEMENT FINDINGS

There were no findings in the prior audit.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no findings in the prior audit.

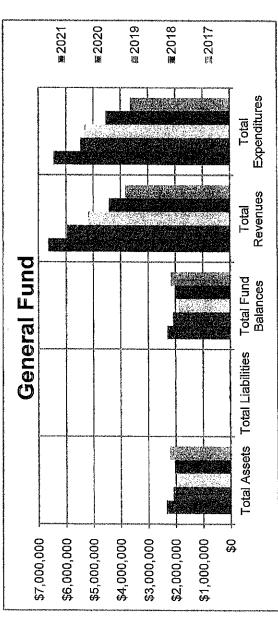
Serving the public schools of Benton, Madison & Washington Counties

Bentonville, Decatur, Elkins, Farmington, Fayetteville, Gentry, Gravette, Greenland, Huntsville, Lincoln, Pea Ridge, Prairie Grove, Rogers, Siloam Springs, Springdale, West Fork

Making a Difference!

SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS
FOR THE YEAR ENDED JUNE 30, 2021
(Unaudited) NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE

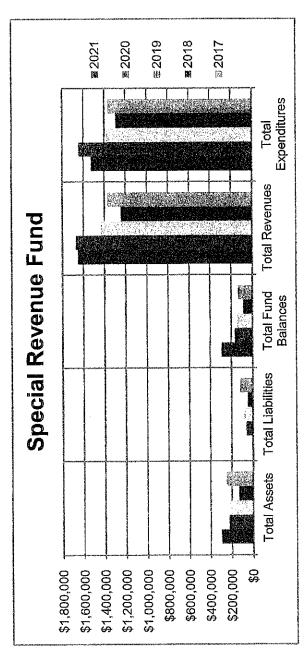
General Fund		2021	2020		2019		2018		2017
Total Assets	ક્ક	2,333,027	\$ 2,085,954	69	1,928,128	₩	2,041,548	69	2,198,102
Total Liabilities		43,868	4,400		40,887		20,551		46,290
Total Fund Balances		2,289,159	2,081,554		1,887,241		2,020,997		2,151,812
Total Revenues		6,641,445	5,973,680		5,182,523		4,419,224		3,813,512
Total Expenditures		6,452,471	5,479,367		5,316,279		4,534,522		3,636,343
Total Other Financing Sources (Uses)			(300'000)				(15,517)		



NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

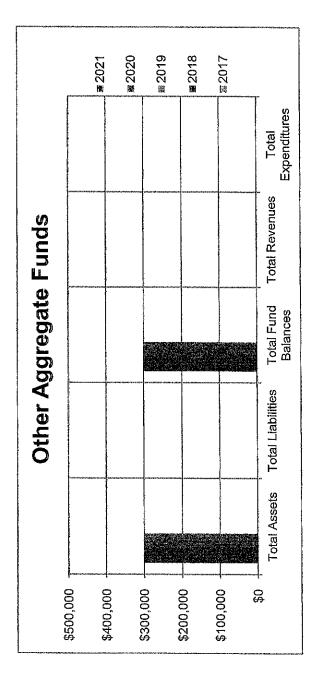
(Unaudited)

					Year E	Year Ended June 30,				
Special Revenue Fund		2021		2020		2019		2018		2017
Total Assets	↔	296,679	မှ	223,896	₩	216,373	↔	131,727	€9	249,737
Total Liabilities		6,634		59,446		78,027		47,335		116,008
Total Fund Balances		290,045		164,450		138,346		84,392		133,729
Total Revenues		1,650,973		1,672,408		1,432,400		1,242,725		1,369,637
Total Expenditures		1,525,378		1,646,304		1,378,446		1,288,946		1,364,942
Total Other Financing Sources (Uses)								(3,116)		



NORTHWEST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021 (Unaudited)

				Ye	Year Ended June 30,		
Other Aggregate Funds		2021		2020	2019	2018	2017
Total Assets	₩	300,000	€9	300,000			
Total Liabilities							
Total Fund Balances		300,000		300,000			
Total Revenues							
Total Expenditures							
Total Other Financing Sources (Uses)				300,000			



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